

How do private digital currencies affect government policy?

Max Raskin

NYU School of Law

Fahad Saleh

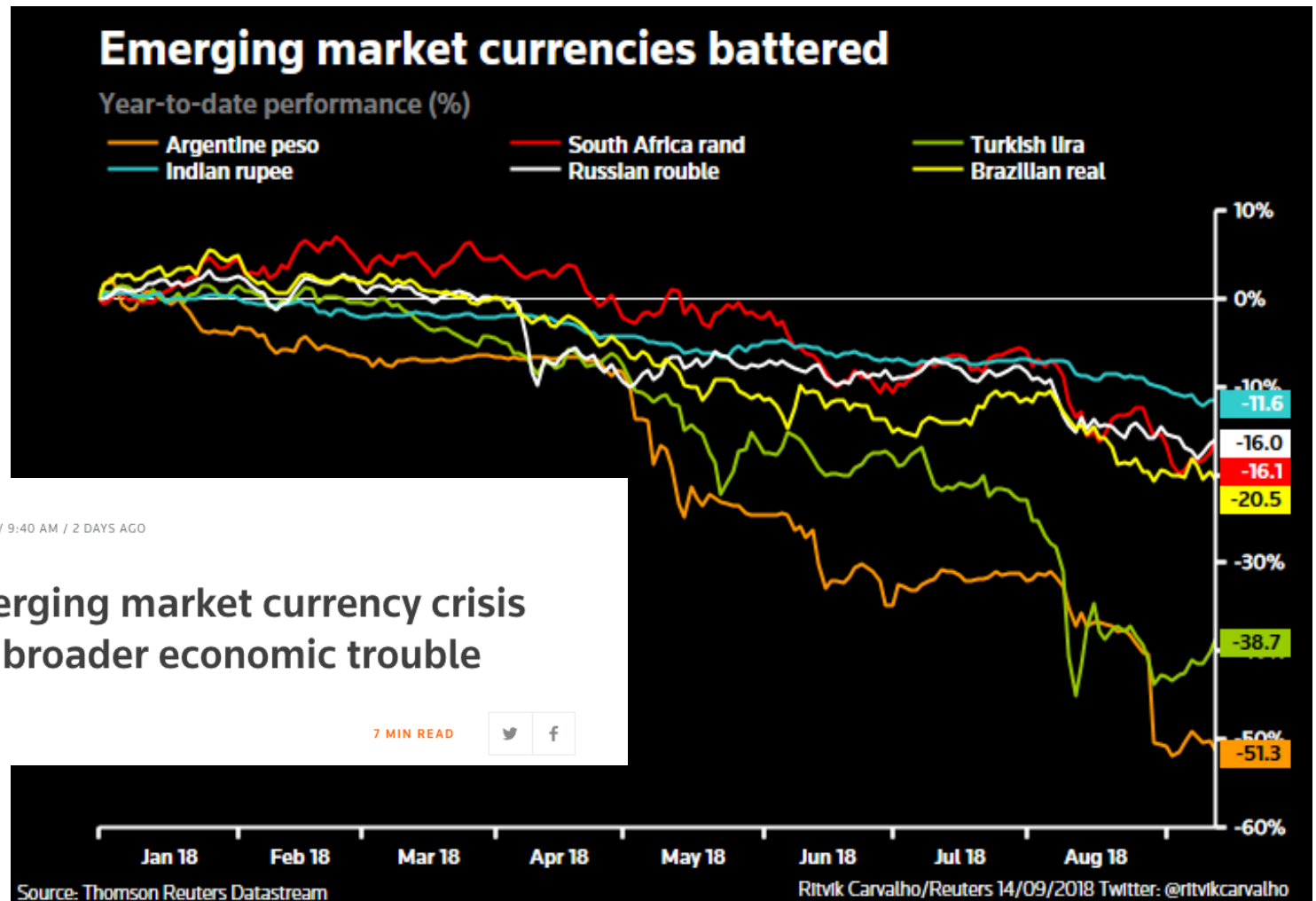
McGill University - Desautels

David Yermack

NYU Stern School of Business, NBER & ECGI

November 16, 2018

We have the first global currency crises since the invention of private digital currency



BUSINESS NEWS SEPTEMBER 14, 2018 / 9:40 AM / 2 DAYS AGO

Analysis: Emerging market currency crisis could lead to broader economic trouble

Karin Strohecker, Ritvik Carvalho

7 MIN READ

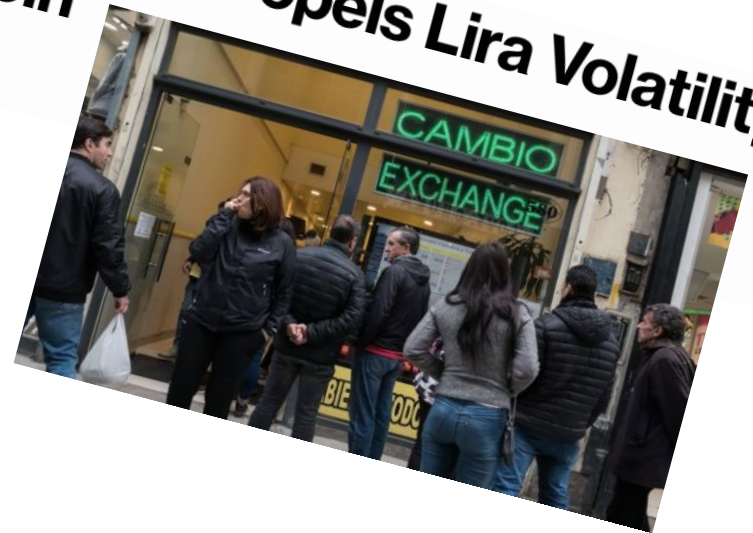


Digital currencies, most prominently Bitcoin, circulate alongside unstable fiat currencies

Turkey Meltdown Propels Lira Volatility Above Bitcoin

By Luke Kawa

August 13, 2018, 6:27 AM EDT



The New York Times Magazine

THE MONEY ISSUE

Can Bitcoin Conquer Argentina?

Main Finding 1:

Digital currencies enhance citizen welfare

- **Risk Reduction**

Non-positive correlation with local economic risks provides investors with a diversification opportunity

- **Restrained Monetary Policy**

The difficulty of excluding digital currencies from the market reduces gains from seigniorage, thereby inducing lower inflation

Main Finding 2:

Digital currencies encourage local investment

- **Diversification**

Digital currencies serve as a hedge asset, thereby facilitating investment in high-risk economies

- **Credible Commitment**

Digital currencies facilitate a credible commitment to disciplined monetary policy, thereby enhancing expected returns from local investment

Main Finding 3:
**Digital currencies
may be desirable
for corrupt sovereigns**

- **Local Investment**

Increased local investment yields higher tax revenue (holding tax rates constant)

- **Welfare Gains**

Governments may extract some of the welfare gains via increased tax rates

Typology

**Private Decentralized
Digital Currency**



**Private Centralized
Digital Currency**



**Public Decentralized
Digital Currency**



**Public Centralized
Digital Currency**



Centralized digital currencies

- **Public**

- Many investigating, few implementing
 - E.g. Sweden, Ecuador, Venezuela
- Narrowing of banking system,
 - Similar to Chicago Plan of 1933
- Central bank retains monopoly power
- Can alter ledger or rules to defeat private choice

- **Private**

- Easier to regulate companies than individuals
- History of numerous shutdowns
 - E.g., Liberty Reserve
- Stablecoins, such as Tether, interact with traditional banking system

Decentralized digital currencies

- Often politically motivated
 - E.g., Nakamoto and Bitcoin
- Rules-based monetary policy, implemented by decentralized consensus
- Can only be suppressed by closing extraterritorial nodes
 - Compare Bit Torrent
- Capital control resistant
 - Bearer instruments, with no recognition needed from legal system
 - Similar to gold, cigarettes, shells, etc.
 - Requires user to control private key



Related literature

- **Central banks and digital currency**
Raskin and Yermack (2016), Bordo and Levin (2017),
Fung and Halaburda (2017)
- **Digital currency return properties**
Yermack (2015), Dyhrberg (2016a, 2016b), Liu and
Tsyvinski (2018), Hinzen (2018)
- **Digital currency economic design**
Routledge and Zetlin-Jones (2018), Saleh (2018)

Model

- Two agents
 - Government
 - Citizen
- Three assets
 - Local productive capital
 - Unproductive capital
 - Private digital currency (if permitted)
- Two dates (i.e., agents are short-lived)

Model: Assets

- **Local productive capital**
 - Taxable
 - Proxy for local investment
- **Private digital currency**
 - Untaxable (reflects enforcement difficulty)
 - Non-positively correlated with local economy
- **Unproductive capital**
 - Zero real return

Model: Government

$$\max (E[\text{Tax revenue}] + E[\text{Seigniorage}])$$

- $t = 0$
 - Government decides whether to permit private digital currency
 - Government sets tax rate for local investment
- $t = 1$
 - Government sets inflation rate
 - Government consumes

Model: Citizen

$$\max (E[R_p] - .5 \text{ Var}[R_p])$$

- **$t = 0$**
 - Citizen invests among available assets
 - Local productive capital
 - Unproductive capital
 - Private digital currency (if permitted)
- **$t = 1$**
 - Payoffs realized
 - Citizen pays taxes; faces inflation
 - Citizen consumes

Model: Monetary policy ($t = 1$)

Seigniorage = Money Growth x Real Money Demand

- Higher inflation directly increases seigniorage
- Higher inflation indirectly lowers seigniorage revenue by lowering real money demand
- Interior optimal inflation rate (Cagan, 1956)

Model: Monetary policy ($t = 1$)

- Private digital currency strengthens the negative effect of inflation on local fiat money demand by creating an outside option
- Outside fiat cannot fill identical role, because traditional fiats are easier for governments to restrict
- Private digital currency enables credible commitment by the sovereign to (more) restrained monetary policy

Model: Fiscal policy ($t = 0$)

Tax Revenue =

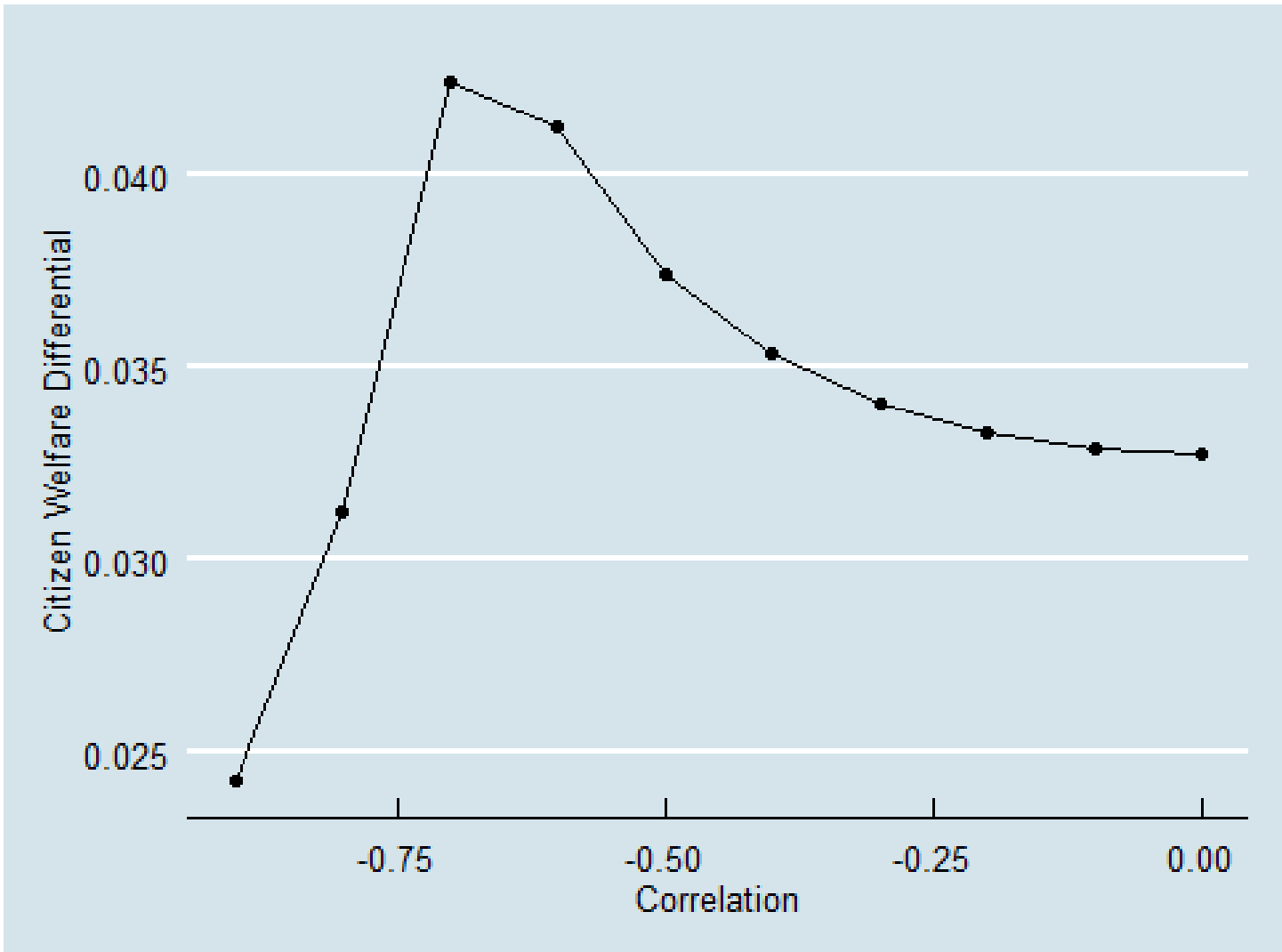
Tax Rate x Local Investment Return

- Higher tax rate directly increases tax revenue
- Higher tax rate indirectly lowers tax revenue by discouraging local investment
- Private digital currency serves as alternative asset and therefore restrains fiscal policy

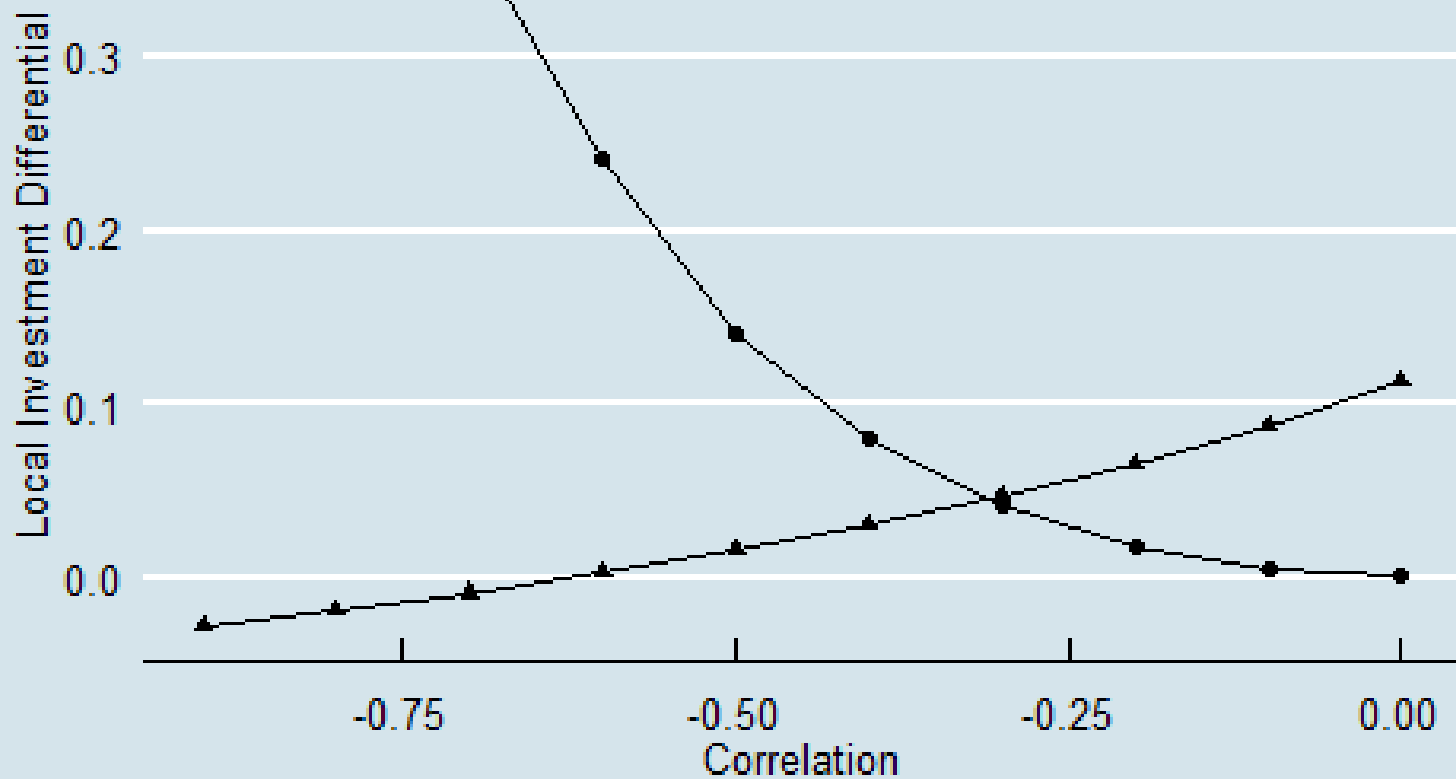
Model: Regulatory policy ($t = 0$)

- **Digital currency as a complement to local investment**
 - Permitting digital currency facilitates diversification which encourages local investment
- **Digital currency as a substitute for local investment**
 - Permitting digital currency enables citizens to substitute away from local investment
- Digital currency is not taxable, so government optimizes based on revenue extracted from local investment

Results: Citizen welfare

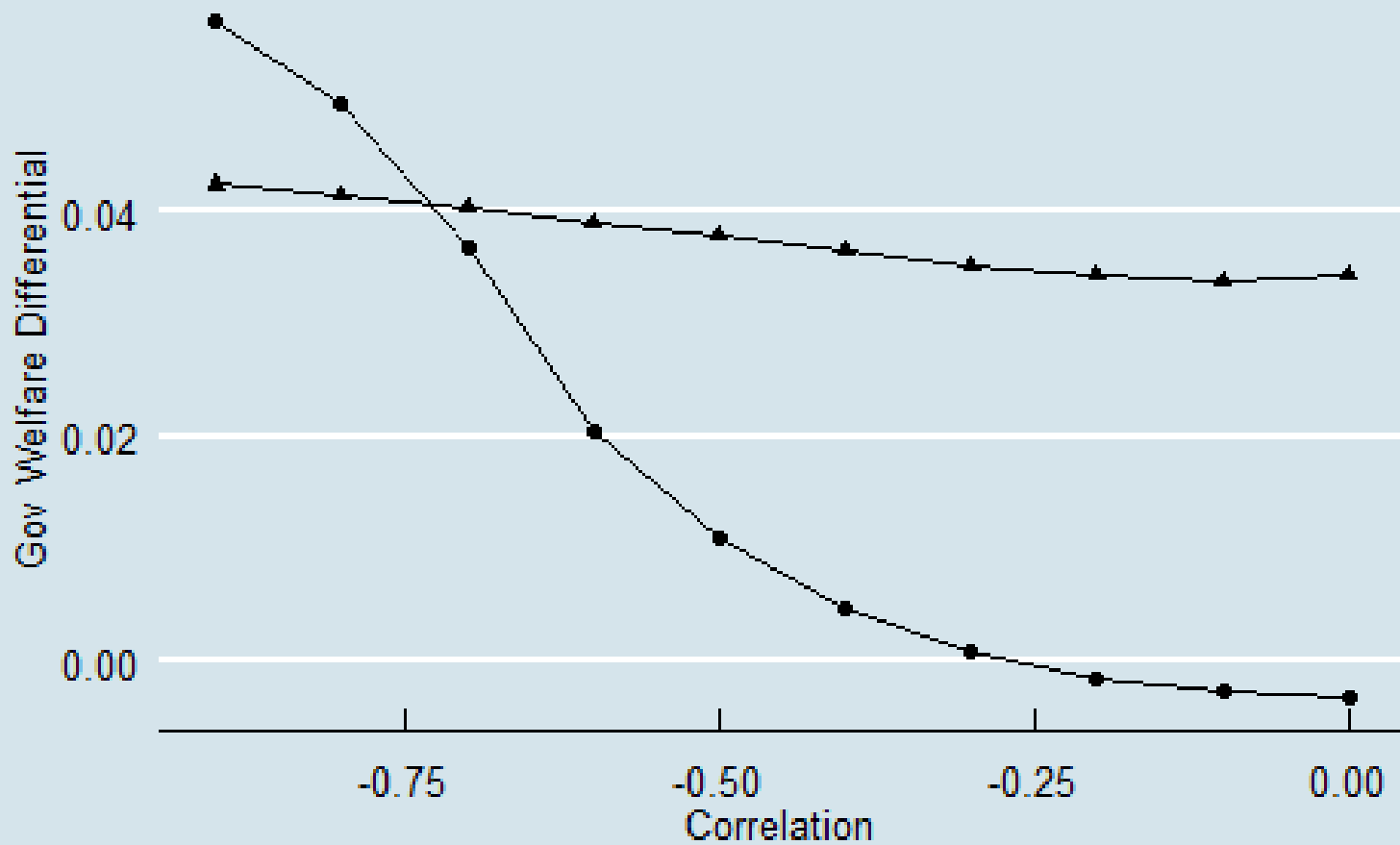


Results: Local investment



Economy • Low Growth ▲ High Growth

Results: Government welfare

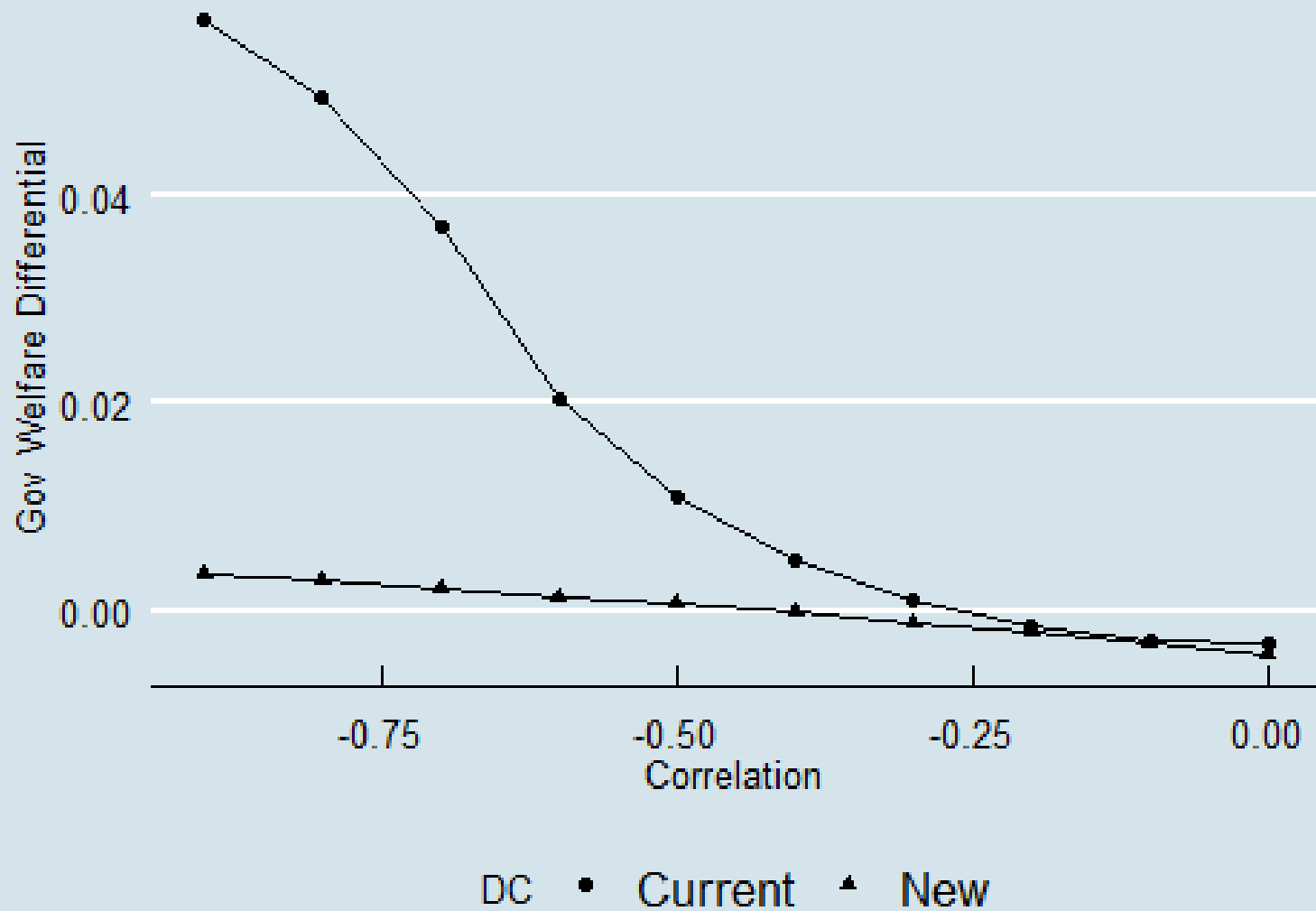


Economy • Low Growth ▲ High Growth

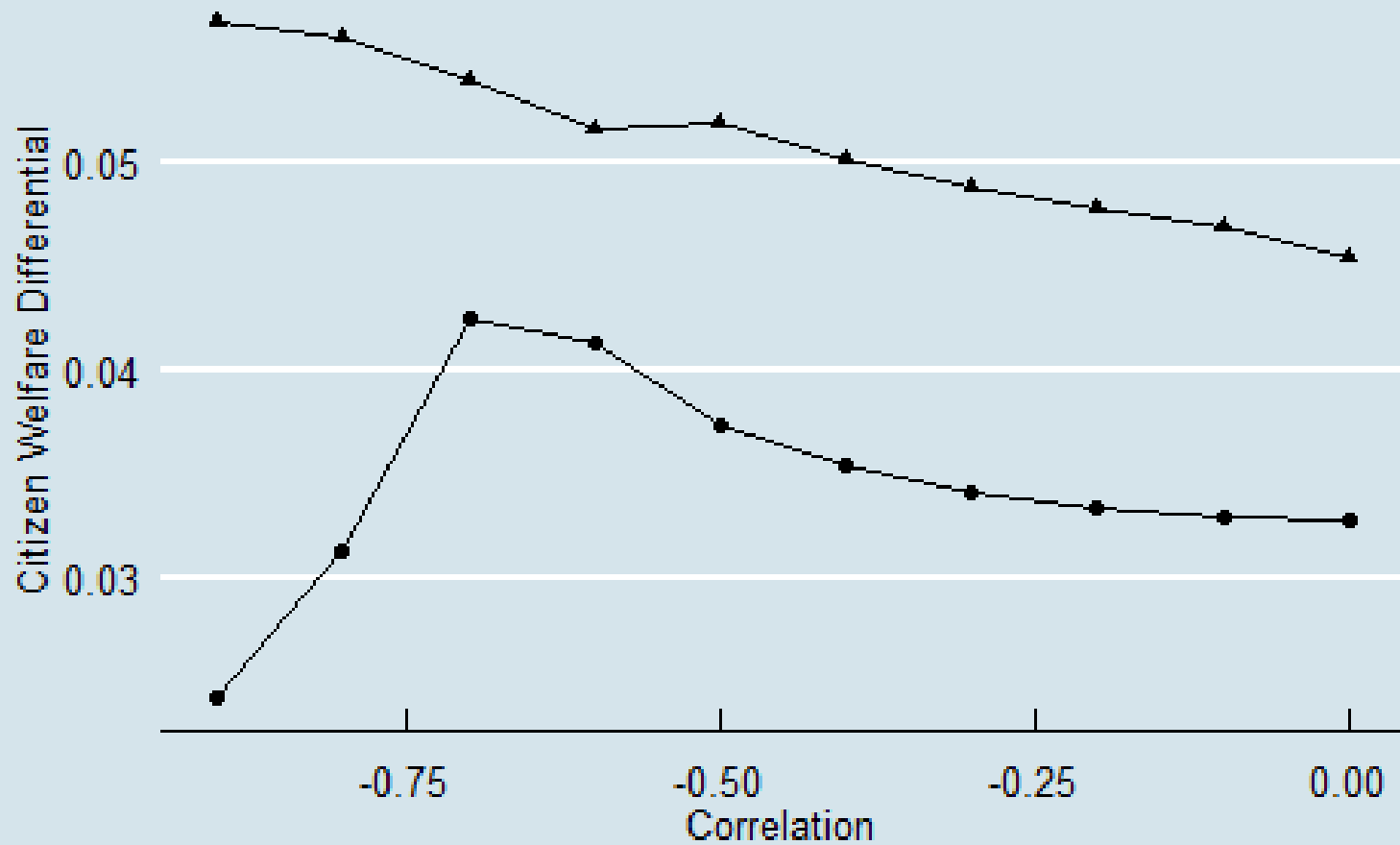
What if private digital currencies were better designed?

- Higher productivity (Cong, Li and Wang 2018)
- Lower volatility (Saleh 2018)

Results: Government welfare



Results: Citizen welfare



DC • Current ▲ New

Conclusions

- Private digital currencies may improve welfare in some emerging market economies
- Selfish governments may wish to permit trading of private digital currencies
- Our results highlight the need for work on the economic design of private digital currencies